FY-19 Tentative Budget Discussion

Presentation to MERSD School Committee December 5, 2017

School Committee Goals

- Target resources to support the social/emotional needs of students and foster creativity and innovation across the District.
- Support the implementation of programs that enhance our organization's cultural proficiency and promote respect and appreciation for individual and cultural differences.
- Continue to focus on strengthening the Middle School as a separate entity and addressing its large class sizes.
- Develop and deliver a fiscally responsible budget that maintains educational quality, supports District goals, and aligns with our multi-year budget commitment to work within the confines of Proposition 2 ½.
- Begin Feasibility Study module of the MSBA process for the Memorial Building project and develop a capital plan to maintain Essex Elementary.
- Continue ongoing review of all District policies, updating existing policies and job descriptions where needed, and researching new recommendations

Budget Goals

- Develop and deliver a fiscally responsible budget that maintains educational quality, supports District goals, and aligns with our multi-year budget commitment to work within the confines of Proposition 2 ½
- Manage Enrollment
 - Strive to meet School Committee class size guidelines
 - Serve increasingly diverse student educational needs
- Exercise fiscal responsibility
 - Seek internal efficiencies to offset growth needs when possible
- Meet local, state and federal responsibilities while controlling growth

- ▶ Enrollment = 1396
 - Per Pupil Expenditure = \$16,326 (111 in state)
 - Per Pupil Exp. State = \$15, 545
- Active Faculty & Staff
 - Faculty = 130.5
 - Support Staff = 38
 - 12 Month Administrative = 23

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- 7 Days Weekdays 6am 10pm / Weekends 9:00am 9:00pm
- School Sites = 3
- Athletic Sites = 4

Operations

- Academic Teaching & Learning
- Special Education
- Social Services: Counseling, Health, Home Health, Homeless & Inter-agency support
- Early Childhood
- Network & Instructional Technology Management
- Facilities Management
- Food Services
- Transportation
- HR Management
- Financial Services

Cape Ann PPE						
Gloucester	\$16,398					
Rockport	\$17,277					
HW	\$16,785					
Ipswich	\$15,575					
CA Avg.	\$16,472					

Student Achievement

- 2017 MERSD Ranked 9th Boston Magazine Best School Districts
- 2016 MERHS Ranked 14th Boston Magazine Best High Schools
- 2016 MERHS Gold Medal School US News & World Report Best High Schools
 - MERHS National Rank is 312 / National STEM Rank is 208 / State Rank is 12 (eliminate charter/magnets)

Considerations In Developing FY19 Budget

Student Needs

- Core Curriculum & Instructional Development
 - Materials
 - Instructional Technology
- Program Development
- Training & Support
- Staffing Class Size
- Co-Curricular Activities

Fixed Costs

- Personnel Costs
- Insurance (Current & Retiree/OPEB)
- Utilities
- Transportation

Special Education

- In-District Programs
- Out of District Placement
- Transportation
- Support Personnel

Facilities

- Routine Custodial & Maintenance
- Essex Elementary Maintenance Capital Planning
- MHS Maintenance Capital Planning
- MSBA Feasibility w/ Spring 2019 full project vote

FY19 Operating Budget Overview

- Began with intent to provide Level Services
 - Maintains same level of program currently in place
- Assessed impact of rising costs of mandated benefits and out-of-district (OOD) special education tuitions/transportation
- Asked principals/directors to identify efficiencies via Zero-Based Budget
- Level services budget is not achievable:
 - Benefits/OOD alone would exhaust available funding in level services scenario
 - Exceeds multi-year model forecasts
 - Conflicts with Budget Goal of working within the confines of Proposition 2 ½

FY19 Operating Budget Drivers

- Assumed 16% health insurance increase, following 28% in prior year
 - Total financial impact of \$1.5 million over two years
 - Forecasted OPEB contribution obligation of \$545K (31% growth) per terms of agreement
- Forecasting OOD Tuition and Transportation growth of \$105K and \$147K,
 respectively, based on current year trends
 - Move ins having significant impact on current fiscal year
 - Rising transportation cost industry-wide due to shortage of drivers (low unemployment)
 - OOD student needs do not match in-district programming profiles
 - Total number of OOD students remains low vs. historical trend
- Remaining expenses (e.g., staffing, maintenance, etc.) initially forecasted to be in line with multi-year model/level services scenario
 - But must be reduced further to meet spending/assessment targets

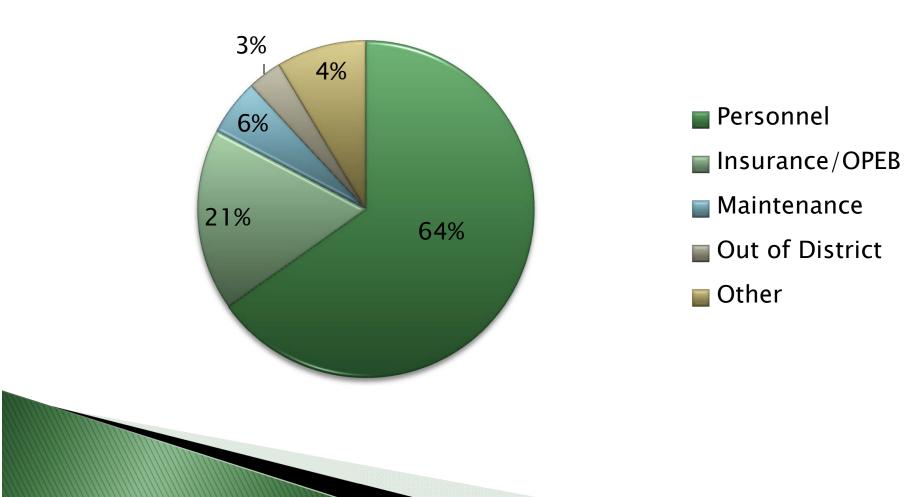
FY19 Operating Budget Overview

- ► FY19 Tentative Budget = \$25.2 million
 - 3.18% (\$777K) spending increase from FY18 budget
 - Includes \$354K cut to level services staffing via attrition/known retirements
 - Relies upon \$550K of yet-to-be-identified spending efficiencies.
- ► FY19 Operating Assessment = 3.29%
 - Measures cost increase to towns after deducting "Other Revenue" (e.g., State Aid) from spending needs
 - In line with recent year assessment increases of 3.32% (FY17) and 3.20% (FY18), following override/revenue correction from Towns.
- FY19 Capital Budget = \$2.108 million
 - Pays for MS/HS project debt service
 - Decrease of \$48K (2.2%) vs FY18

Budget Highlights: Spending Detail

			% of FY19	Inc. vs. FY18		
	FY18	FY19	% of FY19 Spending	\$	%	
Personnel	\$16,056,009	\$16,248,751	64.37%	\$192,742	1.20%	
Insurance & Pension w/						
OPEB	\$4,463,276	\$5,209,954	20.64%	\$746,678	16.73%	
Maintenance	\$1,617,864	\$1,608,233	6.37%	(\$9,631)	-0.60%	
Out-of-District						
Tuitions	\$708,547	\$813,704	3.22%	\$105,157	14.84%	
Transportation	\$605,556	\$825,564	3.27%	\$220,008	36.33%	
Other	\$1,015,591	\$1,087,701	4.31%	\$72,110	7.10%	
Reductions to be Identified		(\$550,000)	-2.18%			
Total	\$24,466,843	\$25,243,907	100.00%	\$777,064	3.18%	

Largest Budget Drivers



Budget Highlights: Largest Expenditures

- 97% of the budget is comprised of five key expenditure categories
- Personnel (64.0%)
 - 1.5% COLA pending negotiation of META contract + est. 1.5% steps/columns
 - 2.0% total increase for non-META (no steps)
 - Projected reduction through retirement/attrition
- Insurance & Pension w/ OPEB (20.2%)
 - 16% rate increase + growth in retiree headcount
 - Projected increase of \$128K (31%) in OPEB to \$545K total budget, bringing combined 4 year total budgeted contribution to \$1.7 million.
- Maintenance (6.4%) :
 - Slight decline (0.6%) in budget; facilities capital remains cut to \$60K
- OOD Tuitions (3.2%)
 - Up 15% (\$105K) vs. FY18, but remains historically low
- Transportation (3.3%)
 - OOD and Regular Day transportation up significantly, by \$220K (30%) due to industry-wide trends

Budget Highlights: Revenue

- ▶ 2.4% growth in non-assessment revenue is below 3.2% spending rate causing added burden to Town Assessments
 - Assume 1.5% growth in Chapter 70 and 4% in Regional Transportation
 - Assume no change in School Choice enrollment/revenue (\$375K)

Staffing Not Included in Tentative Budget Goal - prioritize and achieve through efficiency/restructuring

Staffing Accomplished In FY18	Staffing Requested FY19				
Staffing	Staffing				
.6 Music Teacher – High School	<u>Essex</u>				
.4 Adjustment Counselor Essex	1.0 Math Specialist				
1.0 STEM Teacher – HS	1.0 Math Interventionist				
1.0 STEW Teacher 113	.5 Reading Recovery Teacher				
Expansions of IRWL to Grades 2/3 – District Program @Memorial	1.0 Behavioral Specialist				
• 1.0 IRWL Teacher	1.0 Enrichment Tutor				
1.0 HWVE reacher	1.0 Elineliment rator				
Part Time Dean of Students – Middle School	Memorial				
Tart time bean of students - Windale School	1.0 Math Specialist				
	Specialist – Memorial School				
All positions achieved by reorganization/restructuring	Specialist Wellional School				
7 in positions demoved by reorganization, restructoring	Middle School				
	1.0 Reading Tutor				
	1.0 IRWL Teacher (Enrollment)				
	1.0 Hive reacher (Emoninent)				
	High School				
	.6 Science (Enrollment)				
	.6 Math (Enrollment)				
	1.0 Humanities				
	1.0 Bridge Counselor				
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Next Steps

- Public Input
 - 1st FY19 Budget Hearing December 13th @ 7:00pm
 - 2nd FY19 Budget Hearing January 30th @ 7:00pm
- Fine Tuning December/January
 - Process Inputs
 - Check assumptions and projections
 - Identify areas for generating funds to meet unmet needs
 - Meet with Town Boards if needed
- Finalize Budget
 - SC Meeting February 6th @ 7:00pm

MERSD Historical Budget Growth

Spending Growth	FY-09	FY-10	FY-11	FY-12*	FY-13	FY-14	FY-15	FY-16**	FY-17	FY-18
Tentative Budget	NA	NA	9.90%	3.24%	4.95%	6.04%	5.76%	3.00%	3.42%	3.73%
Final Budget	2.96%	4.20%	4.22%	1.27%	4.98%	3.92%	3.53%	6.52%	3.14%	TBD
Assessment Growth	FY-09	FY-10	FY-11	FY-12	FY-13	FY-14	FY-15	FY-16	FY-17	FY-18
Tentative Budget	NA	NA	12.61%	6.38%	5.74%	6.89%	6.90%	3.80%	3.63%	3.68%
Final Budget	4.68%	5.18%	4.00%	0.18%	2.50%	3.26%	3.50%	8.99%	3.32%	TBD

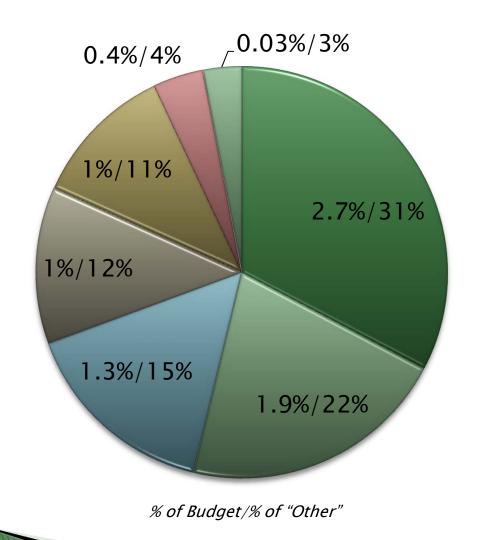
^{*}FY12 Final Budget reflects failed override and level funding from towns, offset slightly by increased State Aid

^{*}FY16 Override increased total spending 4.0% (6.52% in General Fund only)

MERSD Reserves Through Time

						Balan	ce at End of F	iscal Year	Ch	ange from Pri	or Year
		Reserves	All Reserve Funds Combined			School		Undesignated	School		Undesignated
	GF Budget	% of Budget	Ending Total	Source/(Use)	% Change	Choice	Stabilization	GF Balance	Choice	Stabilization	GF Balance
2007	\$15,428,555	4.3%	\$661,569	(\$31,464)	-4.5%	\$626,392	\$132,265	(\$97,088)	(\$581)	\$2,265	(\$33,148)
2008	\$16,140,541	5.1%	\$829,081	\$167,512	25.3%	\$662,406	\$252,290	(\$85,615)	\$36,014	\$120,025	\$11,473
2009	\$17,241,803	9.3%	\$1,609,046	\$779,965	94.1%	\$1,016,365	\$167,290	\$425,391	\$353,959	(\$85,000)	\$511,006
2010	\$17,904,405	10.6%	\$1,899,711	\$290,664	18.1%	\$1,295,864	\$167,290	\$436,557	\$279,498	\$0	\$11,166
2011	\$18,875,493	11.7%	\$2,200,285	\$300,574	15.8%	\$1,616,835	\$163,610	\$419,840	\$320,971	(\$3,680)	(\$16,717)
2012	\$19,115,710	11.6%	\$2,226,248	\$25,963	1.2%	\$1,609,000	\$75,743	\$541,505	(\$7,835)	(\$87,867)	\$121,665
2013	\$20,067,616	10.6%	\$2,124,443	(\$101,805)	-4.6%	\$1,441,056	\$161,448	\$521,939	(\$167,944)	\$85,704	(\$19,566)
2014	\$20,854,407	8.5%	\$1,781,679	(\$342,764)	-16.1%	\$1,295,512	\$161,448	\$324,719	(\$145,544)	\$0	(\$197,220)
2015	\$21,555,355	9.5%	\$2,044,573	\$262,894	14.8%	\$1,505,037	\$161,448	\$378,088	\$209,525	\$0	\$53,369
2016	\$22,961,205	10.5%	\$2,421,271	\$376,698	18.4%	\$1,621,388	\$161,448	\$638,435	\$116,351	\$0	\$260,347
Curre	nt										

Largest Budget Drivers - Breakdown of "Other"



- Transportation
- Instructional Supplies & Materials
- Instructional & Network Tech.
- Special Ed Contracted (SLP/OT/PT, etc.)
- District/School Admin. & Legal
- Athletics & Student Activities